

Message Text

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ACTION ACDA-10

INFO OCT-01 EUR-12 ISO-00 ERDA-05 CIAE-00 H-02 INR-07

IO-10 L-02 NSAE-00 OIC-02 OMB-01 PA-01 PM-03 PRS-01

SAJ-01 SAM-01 SP-02 SS-15 USIA-06 TRSE-00 NSC-05

BIB-01 /088 W

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R 071910Z MAY 75

FM USMISSION NATO

TO SECSTATE WASHDC 1665

SECDEF WASHDC

INFO AMEMBASSY BONN

AMEMBASSY ATHENS

AMEMBASSY COPENHAGEN

AMEMBASSY OSLO

AMEMBASSY LONDON

USDEL MBFR VIENNA

AMEMBASSY ANKARA

AMEMBASSY ROME

USNMR SHAPE

USCINCEUR

S E C R E T SECTION 1 OF 2 USNATO 2553

E.O. 11652: XGDS-1

TAGS: PARM, NATO

SUBJ: MBFR: FLANK SECURITY: SPC MEETING MAY 7

REF: A) STATE 102663; B) USNATO 2362 DTG 291505Z APR 75

1. AT SPC MEETING MAY 7 U.S. REP (MOORE) STATED THAT IN ORDER TO ACHIEVE NATO CONSENSUS ON GUIDANCE TO AHG ON FLANK SECURITY, U.S. COULD ACCEPT SUBSTITUTING THE WORD "FRUSTRATE" FOR THE WORD "CIRCUMVENT" IN THE FORMULATION PART OF THE DRAFT GUIDANCE (REF A). HE ALSO STATED THAT THE U.S. COULD ACCEPT THE UK CHANGE DESCRIBED IN PARA 4, REF B ("OR WHERE REDEPLOYMENT OF THESE FORCES WOULD, ETC.").

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2. ITALIAN REP (SPINELLI) NOTED THAT WITH THIS CHANGE, ITALY NOW ACCEPTS THE DRAFT GUIDANCE TO THE AHG. HOWEVER, TURKISH REP (GUR) STATED THAT HIS INSTRUCTIONS STILL REQUIRE HIM TO SUPPORT THE WORD "CIRCUMVENT". CHAIRMAN (KASTL) OBSERVED THAT THE REST OF THE SPC

COULD NOW ACCEPT "FRUSTRATE", WHICH BROUGHT THE SPC VERY CLOSE TO AGREEMENT ON DRAFT GUIDANCE ON FLANK SECURITY. TURKISH REP SAID HE WOULD REPORT TO ANKARA.

3. THE ONLY OTHER BRACKETED LANGUAGE IN THE DRAFT GUIDANCE WAS IN PARA 3 D, WHERE THE DUTCH WISHED LANGUAGE RESEVING TO THE COUNCIL THE DECISION ON WHEN HE AHG SHOULD USE THE GUIADNCE. NETHRLANDS REP (MEESMAN) SAID THAT THE NETHERLANDS STILL WISHES THE PHRASE IN QUESTION, BUT WAS PREPARED TO DEFER TO THE WILL OF THE MAJORITY. THE CHAIRMAN INQUIRED WHICH OTHER DELEGATIONS NOW SUPPORTED THE DUTCH PHRASE. DANISH REP (VILLADSEN) SAID THAT DENMARK DID, BUT WAS HIGHLY FLEXIBLE. NETHERLANDS REP LEFT THE IMPRESSSION THAT NETHERLANDS WOULD DROP THE PHRASE IN QUESTION (THE PHRASE "WHEN SO INSTRUCTED BY THE COUNCIL") AT THE NEXT MEETING.

4. SPC NEXT CONSIDERS FLANK SECURITY ON MONDAY, MAY 12, WHEN WE EXPECT SPC WILL AGREE ON DRAFT GUIDANCE FOR CONSIDERATION BY NAC. THE TEXT OF SPC DRAFT GUIDANCE, AS IT PRESENTLY STANDS, FOLLOWS:

5. BEGIN TEXT:
MBFR: FLANK SECURITY

I. INTRODUCTION

PARA 30 OF C-M(73)83(FINAL) REFLECTS THE PREOCCUPATIONS OF THE ALLIANCE THAT THE SOVIET UNION COULD USE THE TERRITIRIES ADJACENT TO THE AREA OF REDUCTIONS OR THOSE ADJACENT TO NATO'S FLANK COUNTRIES FOR BUILD-UP OF ITS FORCES IN THE POST-MBFR PERIOD. ALTHOUGH THE MBFR WORKING GROUP HAS CONCLUDED THAT RECIPROCAL APPLICATION OF THE CONSTRAINTS ENVISAGED IN PARA 30, WITH ONE POSSIBLE EXEPTION, WOULD BE INTOLERABLE FOR NATO'S DEFENCE POSTURE AND FLEXIBILITY(1), THE ALLIANCE CONTINUES TO BELIEVE THAT THE BASIC CONCERNS REFLECTED IN PARA 30 AE LEGITIMATE AND MUST BE SECRET

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ADEQUATELY MET.

II. AGREEMENT PROVISION

2. THE ALLIANCE FAVOURS THE INCLUSION IN THE FIRST PHASE MBFR AGREEMENT OF A PROVISION ON FLANK SECURITY. THE COUNCIL INTENDS, AT AN APPROPRIATE TIME, TO APPROVE THE TREATY-LANGUAGE TEXT OF SUCH A PROVISION FOR PRESNTATION TO THE WARSAW PACT. IT IS ENVISAGED THAT THE TEXT WOULD BE BASED ON THE FOLLOWING FORMULATION WHICH IS PROVIDED FOT THE AD HOC GROUP'S INTERIM USE AS SET OUT IN SECTION III, BELOW:

THE US AND THE USSR UNDERTAKE TO REFRAIN FROM ANY ACTION (E.G. REDEPLOYMENT OF FORCES) INFRINGING UPON EITHER THE SPIRIT OR THE LETTER OF THIS AGREEMEN. FORCES

WITHDRAWN ACCORDING TO THE PRESENT AGREEMENT WILL NOT BE
REDEPLOYED

(1) REFERENCE IS MADE TO AC/276-D(74)2

IN GEOGRAPHICAL REGIONS (2) WHERE THEIR ADDED PRESENCE WOULD
INFRINGE UPON THE PRINCIPLE THAT FORCE REDUCTIONS IN CENTRAL
EUROPE SHOULD NOT DIMINISH THE SECURITY OF THOSE COUNTRIES
HAVING PARTICIPATED IN THE NEGOTIATIONS WITH SPECIAL STATUS
OR WHERE REDEPLOYMENT OF THESE FORCES WOULD
FRUSTRATE BEGIN BRACKETS CIRCUMVENT END
BRACKETS THE OBJECTIVE PURSUED IN THIS AGREEMENT OF ENHANCING
STABILITY AND SECURITY IN EUROPE. (3)

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BEGIN FOOTNOTES:
FOR INTERNAL INFORMATION OF AD HOC GROUP ONLY:
(2) THE QUESTION STILL REMAINS TO BE SETTLED BY THE ALLIES
WHETHER OR NOT THESE GEOGRAPHIC REGIONS SHOULD BE
DEFINED, AND IF DEFINED, WHAT THEY SHOULD BE.

(3) FOR INTERNAL INFORMATION OF AD HOC GROUP: SOME DELEGATIONS BELIEVE THAT THE FINAL AGREEMENT PROVISION WOULD PRESUMABLY BE OF SUCH A GENERAL NATURE THAT IT WOULD BE ESSENTIAL TO PROVIDE FOR A CONSULTATION PROCEDURE. THEREFORE, ONE DELEGATION PROPOSES THAT THE AGREEMENT PROVISION BE COMPLEMENTED BY A CLAUSE TO THE EFFECT THAT: IF AT ANY TIME PROBLEMS SHOULD ARISE CONCERNING COMPLIANCE WITH THIS PROVISION OR RELATED QUESTIONS, THE

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PARTIES SHALL ENTER INTO URGENT CONSULTATIONS SO AS TO AVOID ANY MISUNDERSTANDING BETWEEN THEM AND TO MAKE EVERY EFFORT TO AVERT ANY POSSIBLE RISK FOR INT'L STABILITY AND SECURITY IN EUROPE.

THE SAME DELEGATION POINTS OUT THAT A "RELATED QUESTION" COULD BE THE REDEPLOYMENT OF OTHER THAN WITHDRAWN FORCES INTO AREAS OF CONCERN TO NATO. END FOOTNOTES

ACTION REQUESTED OF ALLIED NEGOTIATORS

3. THE ALLIED NEGOTIATORS SHOULD:

(A) CONTINUE VIGOROUSLY TO SET OUT ALLIED CONCERNS ON FLANK SECURITY. THIS COULD HAVE THE ADVANTAGE OF STRENGTHENING THE ALLIED NEGOTIATING POSITION AND INCREASING THE POSSIBILITY THAT THE WARSAW PACT WILL AGREE TO THE TREATY PROVISION WHICH THE ALLIANCE WILL IN DUE COURSE PROPOSE.

(B) CONTINUE TO SOUND OUT THE WARSAW PACT REPRESENTATIVES AS TO THE ACCEPTABILITY OF POSSIBLE SOLUTIONS TO MEET THE CONCERNS OF THE SPECIAL STATUS PARTICIPANTS.

(C) TELL THE WARSAW PACT REPS THAT THE ALLIES FAVOUR THE INCLUSION IN THE FIRST PHASE AGREEMENT OF A TREATY PROVISION TO PROTECT THE INTERESTS OF PARTICIPANTS HAVING A SPECIAL STATUS.

(D) BEGIN BRACKETS AT A TIME WHICH THE AD HOC GROUP DEEMS APPROPRIATE, END BRACKETS, BEGIN BRACKETS WHEN SO INSTRUCTED BY THE COUNCIL END BRACKETS, CONVEY TO THE WARSAW PACT THE FORMULATION IN SECTION II ABOVE, IDENTIFYING IT AS THE "ALLIED POSITION" ON FLANK SECURITY BUT EXPLAINING THAT IT IS NOT YET IN THE FORM OF AN AGREEMENT PROVISION; TELL THE WARSAW PACT COUNTRIES THAT THE ALLIES WILL IN DUE COURSE PROPOSE TO THEM THE TREATY-LANGUAGE TEXT OF AN AGREEMENT PROVISION AS DESCRIBED IN (C) ABOVE, AND THAT SAID TEXT WILL BE BASED UPON THE "ALLIED POSITION".

(E) MAKE IT CLEAR TO THE WARSAW PACT THAT, IN ADDITION,

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THE ALLIES WILL MAKE SPECIFIC AND COMPREHENSIVE
PROPOSALS IN DUE COURSE TO MEET THE MORE GENERAL
NON-CIRCUMVENTION CONCERNS OF ALL WESTERN
PARTICIPANTS IN THE NEGOTIATIONS. END TEXT
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